Impact Evaluations in Conflict and Fragile States

Tilman Brück
SIPRI and HiCN
brueck@sipri.org

Manchester 12 June 2014

Overview

- 1. Introduction and Concepts
- 2. Challenges
- 3. Examples

Motivation

Why bother?

- either control for "conflict" in the IE to avoid bias
- or study an intervention on "conflict" as a topic in its own right
- ⇒ either way, data is needed to account for "conflict" (or fragility etc)

Move to measure "conflict" itself

- traditionally, "conflict" has been unobservable
- rather measure effects of "conflict" (e.g. battle deaths)
- to truly open black box, we should measure "conflict" itself
- ⇒ developed module on "conflict" for household surveys

Definitions

Mass violent conflict

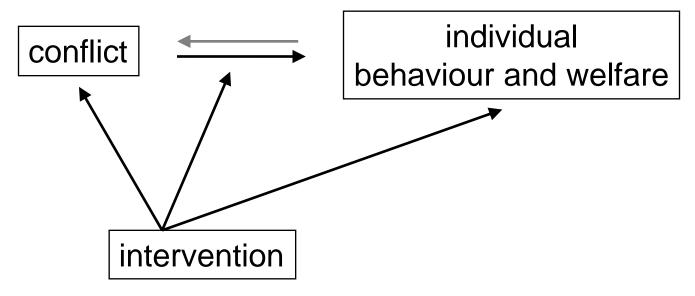
=

Systematic challenge to right and ability of the state to define and implement property rights ("institutions")

"Conflict" is a special case of a humanitarian emergency

A common issue in many cases will be a dramatic change in institutions, broadly defined ("fragility")

A Model of Conflict



What do we wish to evaluate? How can we measure it?

Overview

- 1. Introduction and Concepts
- 2. Challenges
- 3. Examples

The Case of IE in Humanitarian Crises

Humanitarian assistance

- since 2005: \$90 Billion spent
- but only 39 impact evaluations conducted

Quality of impact evaluations

- all used experimental or quasi-experimental methods
- 29 of these studies had a theory of change

But

- 23 studies did not have any balance tests (between comparison and treatment groups)
- 29 studies did not have any power analysis (to show confidence in results)
- only 5 studies discussed ethical concerns

What is our Comparison Group?

Conflict analysis 1.0

	Conflict Zone	Not Conflict Zone
Households Affected by Conflict	direct victims, incl. civilian casualties	indirect victims, e.g. returned IDPs
Households Not Affected by Conflict	indirect victims, e.g. farmers	reference group

Conflict analysis 2.0

- differentiate causes, nature and effects of conflict across groups, space
 and time including by victims and perpetrators
- consider degrees of conflict hence much more data-intensive

Challenges for IE in Emergencies

Institutional

- Need for speed (esp. in unexpected humanitarian crises)
- Large budgets being spent ('action fallacy'?)
- Multiplicity of actors

Methodological

- Imperfect and absent data
- High co-variability

Challenges for IE in Emergencies

Moral

- Impossibility to assess preventive action with counterfactual
- Ethics

Practical

- Weak capacities in research and analysis (both due to conflict and in 'under-researched' countries in general)
- Low trust among project partners or vis-à-vis government
- Security (for enumerators/researchers and for participants)

Priorities for Data Collection

Identify conflict-induced losses and damages

human capital, physical assets, infrastructure etc

Identify effects of conflict on people

changes in coping strategies ("doing")

changes in welfare, including food security ("being")

Identify effects of conflict on infrastructure and markets

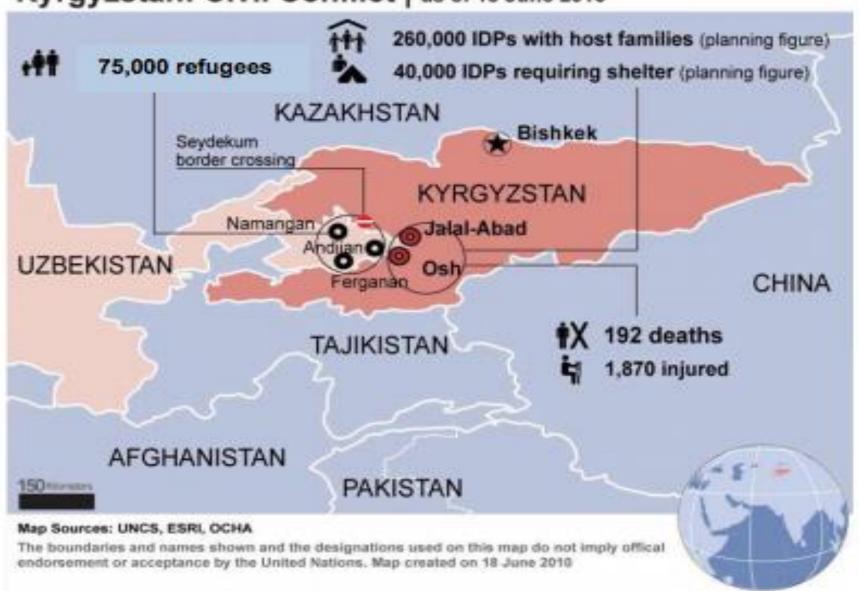
including trust, social capital, exchange etc

⇒ Account for pre-war, war-time and post-war periods

Overview

- 1. Introduction and Concepts
- 2. Challenges
- 3. Examples

Kyrgyzstan: Civil Conflict | as of 18 June 2010



Current IE Projects in Kyrgyzstan

- ⇒ Can peace be maintained with social engineering?
- 1. Impact evaluation of peace-building educational program in secondary public schools in the South of Kyrgyzstan
- Impact evaluation of community-driven development (CDD)
 micro-projects in mono-ethnic and multi-ethnic communities
 in Kyrgyzstan

research based on prior work with 'Life in Kyrgyzstan' panel

Peace-building Educational Program

Purpose of intervention

to promote inter-ethnic, religious, and racial understanding,
 leadership and conflict resolution skills among youths in a society
 prone to conflict

Details

- 8-week sessions of additional classes
- 20 public schools in three southern oblasts in Kyrgyzstan (Osh, Batken, Jalalabad)
- School-going youth aged 15-18
- Timeline intervention: Feb-Dec 2014

Peace-building Educational Program

IE methodology

- First level: pair-matched randomization of schools into treatment and control
- Second level: randomization of applied students within each school

Methodological approach

 Behavioral activities to measure outcomes such as trust, cooperation, altruism towards other groups

Preliminary results: Oct. 2014

CDD for Social Cohesion

Intervention purpose

- to identify successful approaches to promote social cohesion in community driven development
- in particular: social cohesion as a result of development or as a result of the process of CDD projects (or no impact)?

Details

- Infrastructure and service-type micro-projects
- 15 treatment communities: 10 multi-ethnic communities (in Osh)
 and 5 mono-ethnic communities (in Naryn)
- Timeline intervention: 2014-2017

CDD for Social Cohesion

IE Methodology

- First level: pair-matched randomization of aiyl-aimaks (local administrative units) into treatment and control areas
- Second level: randomization of households

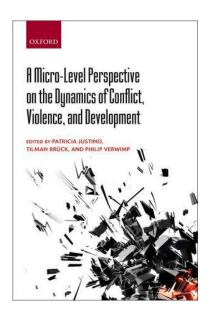
Methodological approach

- 2000 households to be surveyed
- Develop social cohesion indicator

Practical Challenges

- 1. Differential attrition across ethnic groups?
 in practice, much harder to survey higher income groups
- 2. Temporary displacement of population (especially among ethnic minority)
 in practice, a quick return of displaced posed less of a problem than feared
- 3. Potential risk in asking about security experiences and perceptions in practice, questions about economic status are more sensitive
- 4. Weak research capacity in fragile state / fragile areas in practice, this impedes effectiveness of research and requires more time commitment from research team

Further References





- Bozzoli, C., T. Brück and N. Wald (2013).
 "Evaluating Programmes in Conflict-affected
 Areas". In: P. Justino, T. Brück and P. Verwimp,
 eds. A Micro-Level Perspective on the Dynamics of
 Conflict, Violence and Development. Oxford
 University Press, Oxford.
- Brück, T., W. Naudé and P. Verwimp, eds. (2013).
 "Entrepreneurship and Conflict". Journal of Conflict Resolution, vol. 57, no. 1.
- Brück, T., P. Justino, P. Verwimp and A. Tedesco (2013). "Measuring Conflict Exposure in Microlevel Surveys". LSMS-ISA Working Paper, Washington, D.C.: The World Bank. www.worldbank.org/lsms-isa
- www.hicn.org (for versions of above papers)